

# Type 2 diabetes in general practice in Norway 2005–2014: moderate improvements in risk factor control but still major gaps in complication screening

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## ABSTRACT

**Objective** To assess the status of type 2 diabetes care in general practice and changes in the quality of care between 2005 and 2014, and to identify areas of diabetes care requiring improvement.

**Research design and methods** Two cross-sectional surveys were performed that included patients with type 2 diabetes in selected areas (n=9464 in 2014, n=5463 in 2005). Quality of care was assessed based on key recommendations in national guidelines. Differences in clinical performance between 2005 and 2014 were assessed in regression models adjusting for age, sex, counties and clustering within general practices.

**Results** Treatment targets were achieved in a higher proportion of patients in 2014 compared with 2005: hemoglobin A1c  $\leq 7.0\%$  ( $\leq 53$  mmol/mol) in 62.8% vs 54.3%, blood pressure  $\leq 135/80$  mm Hg in 44.9% vs 36.6%, and total cholesterol  $\leq 4.5$  mmol/L in 49.9% vs 33.5% (all adjusted  $P \leq 0.001$ ). Regarding screening procedures for microvascular complications, fewer patients had recorded an eye examination (61.0% vs 71.5%, adjusted  $P < 0.001$ ), whereas more patients underwent monofilament test (25.9% vs 18.7%, adjusted  $P < 0.001$ ). Testing for albuminuria remained low (30.3% in 2014. A still high percentage were current smokers (22.7%).

**Conclusions** We found moderate improvements in risk factor control for patients with type 2 diabetes in general practice during the last decade, which are similar to improvements reported in other countries. We report major gaps in the performance of recommended screening procedures to detect microvascular complications. The proportion of daily smokers remains high. We suggest incentives to promote further improvements in diabetes care in Norway.

## INTRODUCTION

Good glycemic control and appropriate management of cardiovascular risk factors in patients with type 2 diabetes reduce the risk of vascular complications and mortality.<sup>1–9</sup> The

## Significance of this study

### What is already known about this subject?

► Adequate control of cardiovascular risk factors and the early detection of microvascular complications may prevent or delay the development of complications in type 2 diabetes.

### What are the new findings?

► We found moderate improvements in blood pressure and lipid control between 2005 and 2014, but the performance of screening procedures for microvascular complications remained poor.

### How might these results change the focus of research or clinical practice?

► The results should increase doctors' awareness of the importance of risk factor control and the early detection of microvascular complications, and may encourage the authorities to create systems that can help general practitioners to implement guideline recommendations.

Steno-2 trial found an increase in lifespan in high-risk patients with type 2 diabetes with a combined behavioral and pharmacological intervention in a specialist care setting.<sup>5</sup> However, in most countries the majority of patients with type 2 diabetes are treated in primary care. The initial 5-year follow-up of the Anglo-Danish-Dutch Study of Intensive Treatment in People with Screen Detected Diabetes in Primary Care (ADDITION-Europe) trial of screening-detected patients with type 2 diabetes in general practice found improved risk factor levels and a trend toward a reduced rate of cardiovascular events, microvascular complications and death in the multifactorial treatment group compared

with routine care.<sup>10 11</sup> A Swedish observational study with 13 000 patients with type 2 diabetes from general practice in 2012 reported that fatal and non-fatal cardiovascular disease (CVD) decreased from 23.6% to 6.0% when they compared patients achieving a decrease versus an increase in hemoglobin A1c (HbA1c), blood pressure and lipids.<sup>4</sup> It has also been shown that early detection of complications by systematic screening and intervention prevents or delays the development of target organ disease.<sup>12 13</sup>

Risk factor control and screening for early complications can only be closely monitored in countries with nationwide and comprehensive diabetes registries such as Sweden and Scotland.<sup>14 15</sup> Other countries must perform cross-sectional surveys to assess status and time trends in diabetes care.<sup>16–19</sup> In Norway, the quality of type 2 diabetes care has been assessed through repeated cross-sectional surveys (Rogaland-Oslo-Salten-Akershus-Hordaland (ROSA) studies) since 1995. The previous survey, ROSA 3, was performed in 2005 and showed substantial improvements in glycemic, blood pressure and lipid control between 1995 and 2005.<sup>20 21</sup>

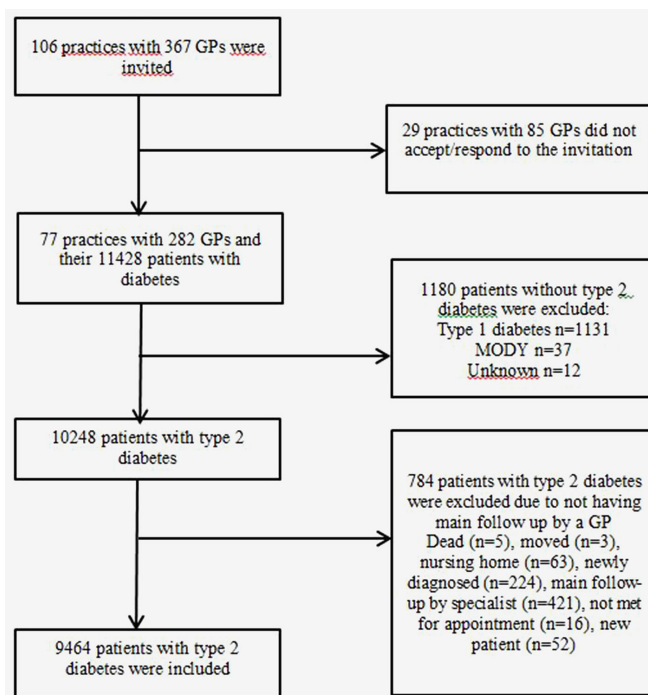
A new assessment of the quality of diabetes care was important for several reasons.

First, several new glucose-lowering agents have been approved since 2005, and antihyperglycemic drug expenditure has increased by approximately 60% in Norway and the USA.<sup>22 23</sup> Second, during the last decade several large studies comparing different treatment targets for diabetes have failed to show additional benefit from extremely intensive treatment targets.<sup>24–26</sup> As a result of these studies modern diabetes guidelines emphasize the importance of individual treatment targets that may influence the overall quality of care.<sup>27–29</sup> Finally, Norway offers government-funded healthcare services to all inhabitants, and these services are expected to provide high-quality diabetes care. We therefore designed a large cross-sectional survey in 2014, the ROSA 4 study, with the objective of assessing the current status of type 2 diabetes care in general practice and changes in the quality of care between 2005 and 2014, and identifying areas of care requiring improvement.

## RESEARCH DESIGN AND METHODS

ROSA 4 is a population-based cross-sectional survey designed to assess the quality of care of patients with type 2 diabetes in general practice in Norway in 2014. We included patients with diabetes living in urban and rural areas in 5 of 19 counties, covering more than 50% of the general population in Norway. General practitioners (GPs) in these areas were invited to participate, and 77 practices (73% of the invited) with 282 GPs (77% of the invited) agreed (figure 1). Data were collected from the electronic patient records from all the GPs within a practice by research nurses.

All adults ( $\geq 18$  years) with a diagnosis of diabetes (T89 and T90 in the International Classification of Primary



**Figure 1** Flow chart of general practices and patients with diabetes included in the Rogaland-Oslo-Salten-Akershus-Hordaland study (ROSA 4) in 2014. GP, general practitioner; MODY, maturity onset diabetes of the young.

Care) between 2012 and 2014 were identified using customized software that also captured predefined data from the electronic patient records. The records were examined manually by research nurses to verify electronically registered data and to collect data not suitable for electronic capture. Data capture was performed in January 2015–April 2016.

The following variables were registered in the survey: patient characteristics (age, sex, ethnicity, diabetes duration, height and weight, smoking status); processes of care (documentation of HbA1c, blood pressure, lipids, creatinine/estimated glomerular filtration rate (eGFR), height and weight, smoking habits, eye examination, albuminuria, monofilament test); medication (antihyperglycemic, antihypertensive, antithrombotic and lipid-lowering therapy extracted from the GP's electronic prescription files); intermediate outcomes (HbA1c, blood pressure, cholesterol, low-density lipoprotein (LDL), creatinine/eGFR); and vascular complications (retinopathy, nephropathy (albuminuria, eGFR  $<60$  mL/min/1.73 m<sup>2</sup>), neuropathy (pathological 10 g monofilament test), foot ulcer, lower limb amputation, coronary heart disease (angina, myocardial infarction, percutaneous coronary intervention/coronary artery bypass surgery), stroke (excluding transient ischemic attacks (TIA)), atrial fibrillation, and percutaneous transluminal angioplasty/arterial surgery). In the present study we included the last registered value in 2014 for most variables, except for eye examination, creatinine/eGFR and lipids (last registered 2012–2014),

and smoking habits (last registered 2010–2014) (online supplementary table S1). Medication was extracted from the GP's electronic prescriptions the last 15 months, October 1, 2013 to December 31, 2014.

Of the 11 428 patients in the electronic patient records with diabetes, 10 248 had type 2 diabetes. Patients who did not have their main follow-up in general practice (residential patients in nursing homes (n=63), patients attending a specialist clinic >1 time/year (n=421), patients with a diabetes duration of less than 6 months and patients who had died or moved from the practice area during 2014 (n=300)), in total n=784 (8%), were excluded from the analysis, leaving 9464 patients with type 2 diabetes for statistical analysis (figure 1).

The ROSA 3 survey in 2005 used the same inclusion and exclusion criteria and methods of data extraction as ROSA 4,<sup>20 30</sup> and consisted of a sample of 5463 patients with type 2 diabetes treated in primary care, from 60 practices and 205 GPs (online supplementary figure 1). The ROSA 4 and ROSA 3 data sets used the same variable definition for almost all variables, except that the variable stroke excluded TIA in 2014, whereas TIA was included in 2005 (online supplementary table S1).

Quality of care was assessed against predefined review criteria based on key recommendations in the Norwegian 2009 guidelines<sup>31</sup>: HbA1c  $\leq 7.0\%$  (53 mmol/mol), intervention threshold blood pressure  $>140/85$  mm Hg with treatment target  $\leq 135/80$  mm Hg, and total cholesterol  $\leq 4.5$  mmol/L. LDL targets were introduced with revision of the guidelines in 2009 but were not used in the comparison analyses due to missing data in the ROSA 3 survey.

### Statistical analyses

We compared 2014 data with 2005 in regression models while controlling for patient age, gender and county of GP practice. We present average adjusted predictions with CIs adjusted for clustering within GP practices. Differences were tested for statistical significance using Wald tests. We did not control for diabetes duration since new patients may have been diagnosed at an earlier stage in the ROSA 4 study due to the introduction of HbA1c  $\geq 6.5\%$  (48 mmol/mol) as diagnostic criterion. All statistical analyses were performed using STATA/SE V.14.0 for Windows, with functions `logit`, `mlogit` and `regress`, and with margins and test postestimation procedures. In consideration of the large sample size and correspondingly high statistical power, we applied a somewhat strict criterion ( $P \leq 0.01$ ) for statistical significance. In case of missing data, the percentages of valid cases and thus included cases are specified for each analysis.

In 2014, data were collected from two more counties than in 2005. We therefore performed a sensitivity analysis comparing data only from the three counties included in both ROSA 3 and 4. This analysis gave almost identical results for all variables (data not shown).

## RESULTS

### Study samples

In 2014, 73% of GP practices agreed to participate compared with 91% in 2005. We included 9464 (2014) and 5463 (2005) patients with type 2 diabetes. Characteristics of the study samples are presented in online supplementary table S2. There were more urban residents (85.2% vs 80.4%) and more men (54.6% vs 50.4%) included in 2014 compared with 2005, and the patients in 2014 also had a longer duration of diabetes (median duration 7 years vs 5 years). The samples were similar with regard to age, ethnicity, body mass index (BMI) and proportion of current smokers. The proportion of smokers was higher among patients  $<60$  years vs  $\geq 60$  years in both 2014 (29.7% vs 19.3%) and 2005 (33.8% vs 20.4%).

### Processes of care

HbA1c, blood pressure and cholesterol were measured in most patients ( $>85\%$ ) in both study years; however, HbA1c was performed in a lower proportion in 2014 compared with 2005 (86.4% vs 91.8%, adjusted change  $-4.4$  percentage points,  $P < 0.001$ ) (table 1).

Frequencies of measurement of LDL and creatinine/eGFR were also high in 2014, with 84.4% and 93.2% of patients, respectively. Recording of both height/weight to estimate BMI was low in both study years (44.6% in 2014), whereas registration of smoking habits increased (79.0% vs 56.0%, adjusted change  $+24.9$  percentage points,  $P < 0.001$ ). Procedures related to screening for microvascular complications differed between 2014 and 2005, with fewer patients undergoing eye examination in 2014 (61.0% vs 71.5%, adjusted change  $-7.1$  percentage points,  $P < 0.001$ ) and more patients undergoing the monofilament test (25.9% vs 18.7%, adjusted change  $+12.3$  percentage points,  $P < 0.001$ ). Testing for albuminuria remained low (30.3%) in 2014.

### Medication

Hyperglycemia was controlled by diet alone in approximately one-third of the patients in both surveys (table 2).

There was shift away from insulin in monotherapy toward other therapy schemes between 2005 and 2014 ( $P < 0.001$ ), and the overall frequency of the use of insulin also decreased (14.7% vs 22.2%, adjusted change  $-5.6$  percentage points,  $P < 0.001$ ). Significantly more patients were on combination therapy involving more than two agents in 2014 (9.5% vs 1.8%, adjusted change  $+6.9$  percentage points). Metformin was the most frequently used antihyperglycemic agent in 2014 (57.9%), and the use of metformin had increased substantially since 2005 (46.3%; adjusted change  $+9.6$  percentage points,  $P < 0.001$ ). Use of sulfonylureas, on the other hand, was reduced (18.6% vs 30.7%, adjusted change  $-12.4$  percentage points,  $P < 0.001$ ). New glucose-lowering agents were used by one-fifth of the patients in 2014.

Sixty-six per cent of the patients received antihypertensive medication in both study years; however,



**Table 1** Processes of care documented in patients with type 2 diabetes in general practice in Norway in 2014 (ROSA 4) and 2005 (ROSA 3)

Processes of care	2014 (n=9464) Percentages		2005 (n=5463) Percentages		Change from 2005 to 2014 with 95% CI‡ Percentage points
	Observed, with 95% CI†	Adjusted‡	Observed	Adjusted‡	
HbA1c	86.4 (84.9 to 87.9)	86.8	91.8	91.3	−4.4 (−6.7 to −2.1)**
Blood pressure	87.4 (85.8 to 89.0)	88.1	89.7	88.7	−0.5 (−3.2 to 2.2)
Cholesterol	89.0 (86.8 to 91.2)	89.0	89.5	89.6	−0.6 (−3.7 to 2.4)
LDL	84.4 (81.1 to 87.7)	83.8	40.8	41.7	+42.1 (32.9 to 51.2)**
Creatinine/eGFR	93.2 (91.5 to 95.0)		NA		
Weight	51.4 (46.7 to 56.1)	51.8	54.2	53.6	−1.8 (−12.7 to 9.1)
BMI	44.6 (40.0 to 49.3)	45.1	36.9	36.3	+8.8 (−1.9 to 19.5)
Smoking habits	79.0 (76.2 to 81.9)	79.6	56.0	54.6	+24.9 (18.3 to 31.5)**
Eye examination	61.0 (57.4 to 64.6)	62.3	71.5	69.4	−7.1 (−11.1 to −3.2)**
Albuminuria	30.3 (25.6 to 34.9)	31.3	37.9	36.1	−4.8 (−13.8 to 4.1)
Monofilament 10g	25.9 (21.5 to 30.3)	28.1	18.7	15.8	+12.3 (6.6 to 17.9)**
Number of screening procedures for microvascular complications§					**
0	29.2 (25.7 to 32.8)	28.0	21.2	22.8	+5.2 (0.5 to 10.0)
1	36.3 (34.2 to 41.6)	35.5	41.6	43.0	−7.5 (−11.7 to −3.4)
2	22.5 (20.0 to 25.0)	23.0	25.7	24.6	−1.6 (−6.5 to 3.2)
3	12.0 (9.1 to 14.8)	13.4	11.6	9.6	+3.9 (−0.8 to 8.6)

\*P&lt;0.01, \*\*P&lt;0.001.

†Based on data as registered, 95% CIs adjusted for clustering within GP practices.

‡Adjusted for sex, age, counties and clustering within GP practices.

§Screening procedures: eye examination, albuminuria and 10 g monofilament test.

BMI, body mass index; eGFR, estimated glomerular filtration rate; GP, general practitioner; HbA1c, hemoglobin A1c; LDL, low-density lipoprotein; NA, not available; ROSA 3, Rogaland-Oslo-Salten study; ROSA 4, Rogaland-Oslo-Salten-Akershus-Hordaland study.

the use of ACE/AII inhibitors, calcium blockers and thiazides all increased (all  $P \leq 0.001$ ). The proportion of patients on lipid-lowering medication increased among patients with coronary heart disease (77.9% vs 67.5%, adjusted change +8.8 percentage points,  $P < 0.001$ ) as well as in general (54.5% vs 43.7%, adjusted change +11.3 percentage points,  $P < 0.001$ ).

### Measurements and attained treatment targets

The patients achieved significantly more of the 2009 national treatment targets in 2014 than in 2005 ( $P < 0.001$ ), even though only 16.1% of the patients reached all three targets in 2014 (table 3).

HbA1c  $\leq 7.0\%$  ( $\leq 53$  mmol/mol) was achieved by 62.8% in 2014 vs 54.3% of the patients in 2005 (adjusted change +8.0 percentage points,  $P < 0.001$ ), although the mean HbA1c levels declined by only 0.2 percentage points (1.6 mmol/mol) (adjusted;  $P < 0.001$ ). Among patients on diet only, a high proportion attained the HbA1c target in both study years (85.8% in 2014), and in 2014 an improvement was seen among patients on medication (53.5% vs 43.7%, adjusted change +7.9 percentage points,  $P = 0.001$ ). The proportion with HbA1c  $> 9.0\%$  ( $> 75$  mmol/mol) was fairly stable (5.6% in 2014).

More patients met blood pressure targets ( $\leq 135/80$  mm Hg on antihypertensive medication and  $\leq 140/85$  mm Hg without medication) in 2014 (50.3% vs 42.3%, adjusted change +7.2 percentage points,  $P = 0.001$ ), and the mean adjusted systolic blood pressure decreased by 3.3 mm Hg ( $P < 0.001$ ).

Substantially more patients also achieved the total cholesterol target ( $\leq 4.5$  mmol/L) in 2014 (49.9% vs 33.5%, adjusted change +15.4 percentage points,  $P < 0.001$ ). Among patients on lipid-lowering medication, the proportions reaching target total cholesterol were in general higher and also increasing (65.3% vs 49.9%, adjusted change +13.7 percentage points,  $P < 0.001$ ). The 2009 treatment target for LDL was met by 51.9% of all patients in 2014; however, among patients with coronary heart disease, the proportion with LDL  $\leq 1.8$  mmol/L was substantially lower: 29.7%.

### Vascular complications

The proportion of patients with coronary heart disease was relatively stable (22.0% in 2014) (table 4).

There was a marked decrease in the proportion with neuropathy and with pathological monofilament test results among the relatively few patients registered

**Table 2** Overview of antihyperglycemic, antihypertensive, lipid-lowering and antithrombotic therapy in patients with type 2 diabetes in general practice in Norway in 2014 (ROSA 4) and 2005 (ROSA 3)

Medication	2014 (n=9464) Percentages		2005 (n=5463) Percentages		Change from 2005 to 2014 with 95% CI‡
	Observed, with 95% CI†	Adjusted‡	Observed	Adjusted‡	
<b>Antihyperglycemic therapy**</b>					
Diet only	31.7 (28.4 to 34.9)	32.5	28.2	27.0	+5.5 (1.0 to 10.1)
Antihyperglycemic agents except for insulin	53.6 (50.8 to 56.5)	52.2	49.6	52.3	-0.1 (-4.2 to 4.1)
Insulin only	5.4 (4.7 to 6.0)	5.6	12.4	11.6	-6.0 (-7.9 to -4.2)
Insulin combined with other antihyperglycemic agents	9.3 (8.4 to 10.2)	9.7	9.7	9.1	+0.6 (-0.7 to 2.0)
<b>Groups of antihyperglycemic agents</b>					
Metformin	57.9 (54.7 to 61.1)	57.2	46.3	47.6	+9.6 (5.2 to 14.1)**
Sulfonylurea	18.6 (17.0 to 20.3)	18.5	30.7	31.0	-12.4 (-15.7 to -9.1)**
Insulin	14.7 (13.5 to 15.9)	15.3	22.2	20.9	-5.6 (-8.2 to -3.1)**
DPP-4 inhibitors	13.9 (12.0 to 15.7)		NA		
GLP1 analogs	2.6 (2.1 to 3.1)		NA		
SGLT2 inhibitors	3.4 (2.5 to 4.4)		NA		
<b>Numbers of antihyperglycemic agents, insulin included**</b>					
1	36.2 (34.1 to 38.2)	36.0	43.8	44.4	-8.4 (-11.7 to -5.0)
2	22.7 (21.3 to 24.0)	22.5	26.2	26.6	-4.2 (-6.6 to -1.7)
≥3	9.5 (8.5 to 10.5)	9.0	1.8	2.1	+6.9 (5.9 to 7.9)
<b>Antihypertensive agents</b>					
Antihypertensives	65.9 (63.2 to 68.6)	65.9	66.4	66.4	-0.5 (-3.9 to 2.9)
ACE/All inhibitors	52.5 (50.1 to 54.8)	52.8	47.4	46.8	+6.0 (2.3 to 9.6)**
Beta blockers	30.5 (28.6 to 32.3)	30.7	31.2	30.9	-0.3 (-3.0 to 2.5)
Calcium blockers	25.9 (24.1 to 27.7)	26.6	22.2	21.2	+5.4 (2.9 to 7.9)**
Thiazides	26.8 (25.1 to 28.6)	27.4	22.0	21.2	+6.2 (3.5 to 9.0)**
<b>Number of antihypertensives**</b>					
1	19.2 (18.2 to 20.2)	19.1	20.0	20.2	-1.1 (-2.9 to 0.8)
2	20.3 (19.3 to 21.3)	20.2	19.5	19.6	0.6 (-1.2 to 2.4)
3	16.4 (15.3 to 17.4)	16.5	14.5	14.3	+2.2 (0.6 to 3.8)
≥4	10.0 (8.9 to 11.1)	10.4	12.4	11.6	-1.1 (-3.1 to 0.8)
Lipid-lowering medication	54.5 (51.9 to 57.2)	54.7	43.7	43.4	+11.3 (7.1 to 15.5)**
With coronary heart disease	77.9 (74.3 to 81.5)	77.3	67.5	68.5	+8.8 (3.4 to 14.2)**
Antithrombotic therapy	36.9 (34.7 to 39.2)	37.3	40.3	39.7	-2.5 (-6.0 to 1.1)

Medication was extracted from the GP's electronic prescriptions. For antithrombotic therapy 0.6% (n=33) were missing in 2005, and for all other medication groups data were available in 100% of the cases.

\*P≤0.01, \*\*P≤0.001.

†Based on data as registered, 95% CIs adjusted for clustering within GP practices.

‡Adjusted for sex, age, counties and clustering within GP practices.

DPP-4, Dipeptidyl peptidase-4; GLP1, Glucagon-like peptide-1; NA, not available; ROSA 3, Rogaland-Oslo-Salten study; ROSA 4, Rogaland-Oslo-Salten-Akershus-Hordaland study; SGLT2, Sodium-glucose co-transporter-2.

with these variables. Chronic kidney disease as evaluated by eGFR <60 mL/min was present in 17.3% of the patients in 2014, whereas 1.7% had eGFR of less than 30 mL/min.

## DISCUSSION

We found clinically important improvements in the percentages attaining recommended targets for HbA1c, blood pressure and lipids in 2014 vs 2005. However, the

**Table 3** Measurements and attained treatment targets in patients with type 2 diabetes in general practice in Norway in 2014 (ROSA 4) and 2005 (ROSA 3)

Measurements and attained targets	Valid cases, 2014/2005(%)	2014 (n=9464) Means or percentages		2005 (n=5463) Means or percentages		Change from 2005 to 2014 with 95% CI† Means or percentage points
		Observed, with 95% CI†	Adjusted‡	Observed	Adjusted‡	
<b>Measurements</b>						
HbA1c						
%	86/92	7.0 (6.9 to 7.1)	7.0	7.1	7.1	-0.2 (-0.3 to -0.0)*
mmol/mol	86/92	52.9 (52.2 to 53.5)	52.9	54.6	54.5	-1.6 (-2.9 to -0.4)*
SBP (mm Hg)	87/90	135.1 (134.2 to 136.0)	135.3	138.9	138.6	-3.3 (-4.8 to -1.8)**
DBP (mm Hg)	86/90	78.0 (77.5 to 78.4)	77.9	78.9	79.0	-1.1 (-1.9 to -0.2)*
Cholesterol (mmol/L)	89/89	4.7 (4.6 to 4.7)	4.7	5.1	5.1	-0.4 (-0.5 to -0.3)**
LDL (mmol/L)	84/41	2.8 (2.7 to 2.8)	2.8	3.1	3.1	-0.3 (-0.4 to -0.3)**
<b>Targets</b>						
HbA1c (mmol/mol)						
≤7.0 (≤53)	86/92	62.8 (60.6 to 65.0)	62.6	54.3	54.6	+8.0 (3.8 to 12.1)**
Diet only	79/86	85.8 (83.1 to 88.5)	85.9	83.7	83.5	+2.4 (-1.5 to 6.4)
Medicated	90/94	53.5 (51.0 to 56.0)	52.8	43.7	44.9	+7.9 (3.1 to 12.6)**
≤7.5 (≤58)	86/92	75.6 (74.6 to 77.5)	75.4	69.4	69.6	+5.8 (2.3 to 9.4)**
With CHD	87/92	74.3 (71.7 to 76.9)	74.2	67.9	68.1	+6.1 (1.2 to 11.0)
≤8.0 (≤64)	86/92	85.6 (84.2 to 87.0)	85.5	81.4	81.6	+3.9 (1.5 to 6.2)**
With CHD	87/92	84.5 (82.3 to 86.7)	84.4	80.2	80.4	+4.1 (0.1 to 8.0)
>9.0 (>75)	86/92	5.6 (4.7 to 6.4)	5.6	6.9	6.9	-1.3 (-2.6 to -0.0)
<b>Blood pressure</b>						
≤135/80 mm Hg	87/90	44.9 (41.9 to 47.9)	44.7	36.6	37.0	+7.7 (3.2 to 12.2)**
Medicated	92/94	41.3 (38.6 to 44.2)	41.1	31.2	31.5	+9.6 (5.1 to 14.1)**
>140/85 mm Hg						
Unmedicated	79/82	29.7 (26.1 to 33.2)	29.6	32.3	32.4	-2.8 (-8.2 to 2.6)
Combined target§	87/90	50.3 (47.5 to 53.0)	50.0	42.3	42.8	+7.2 (2.8 to 11.6)**
<b>Lipids (mmol/L)</b>						
Cholesterol ≤4.5	89/89	49.9 (48.2 to 51.6)	49.5	33.5	34.1	+15.4 (12.2 to 18.6)**
Medicated	94/96	65.3 (63.6 to 67.0)	64.8	49.9	51.0	+13.7 (10.0 to 17.4)**
LDL ≤2.5	84/41	46.3 (44.5 to 48.1)	46.1	29.3	29.8	+16.3 (12.4 to 20.2)**
Medicated	90/44	62.3 (60.7 to 64.0)	62.1	44.8	46.1	+16.0 (10.8 to 21.1)**
LDL≤1.8						
With CHD	85/36	29.7 (27.3 to 32.0)	29.2	13.0	13.9	+15.3 (11.8 to 18.7)**

Continued

Table 3 Continued

Measurements and attained targets	2014 (n=9464) Means or percentages		2005 (n=5463) Means or percentages		Change from 2005 to 2014 with 95% CI† Means or percentage points
	Valid cases, 2014/2005(%)	Observed, with 95% CI‡	Adjusted‡	Observed	
Measurements					
LDL target 2009¶	82/21	51.9 (50.3 to 53.5)	51.8	6.4	+45.2 (43.2 to 47.2)**
Attained targets††	75/79				**
0		10.5 (9.5 to 11.6)	10.6	19.7	-8.9 (-11.2 to -6.5)
1		35.0 (33.3 to 36.7)	35.3	42.7	-7.0 (-9.6 to -4.4)
2		38.4 (37.1 to 39.7)	38.1	30.2	+7.3 (4.9 to 9.7)
3		16.1 (14.6 to 17.5)	16.1	7.4	+8.6 (6.5 to 10.7)

\*P≤0.01, \*\*P≤0.001.

†Based on data as registered, 95% CIs were adjusted for clustering within GP practices.

‡Adjusted for sex, age, county and clustering within GP practices.

§Combined target: ≤135/80 mm Hg with antihypertensives or ≤140/85 mm Hg without antihypertensives.

¶For patients with cardiovascular disease: LDL ≤1.8 mmol/L. For patients without cardiovascular disease: LDL ≤2.5 mmol/L on lipid-lowering therapy, LDL ≤3.5 mmol/L without lipid-lowering therapy.

††For patients who have measured all of HbA1c, blood pressure and lipids: HbA1c ≤7.0% (53 mmol/mol), blood pressure ≤135/80 mm Hg and cholesterol ≤4.5 mmol/L.

‡‡CHD, coronary heart disease; DBP, diastolic blood pressure; GP, general practitioner; HbA1c, hemoglobin A1c; LDL, low-density lipoprotein; ROSA 3, Rogaland-Oslo-Salten study; ROSA 4, Rogaland-Oslo-Salten-Akershus-Hordaland study; SBP, systolic blood pressure.

recording of screening procedures for microvascular complications remained alarmingly poor. Furthermore, the proportion of current smokers was disturbingly high.

### Study samples

We consider our findings to be representative for patients with type 2 diabetes treated by GPs in Norway. In both the ROSA 4 and ROSA 3 surveys, data were collected from routine clinical practice, with all GPs in a practice participating. Furthermore, patients in the 2014 survey were similar to the type 2 diabetes population in the comprehensive Swedish and Scottish diabetes registries in 2014 and with other recently published surveys from Europe and the USA with respect to age, gender, diabetes duration and BMI.<sup>9 14 15 18 32–35</sup>

### Processes of care

Recordings of HbA1c, blood pressure, lipids and smoking status in 2014 were acceptable and comparable to other surveys, while recording of weight/BMI was low.<sup>14 15 36</sup> Screening for microvascular complications was poor and inferior to that found in the diabetes registries from Sweden and Scotland, in the UK National Diabetes Audit and in cross-sectional studies in the USA.<sup>14–16 36</sup> When comparing the results from ROSA 4 with Sweden, Scotland, UK and the USA, the proportions with annual checks for albuminuria were 30% vs 73%–75%, neuropathy 26% vs 71%–94%, and eye examination 61% vs 70%–90%. Surprisingly, the percentage of patients with a recorded ophthalmological examination was lower in 2014 than in 2005. The differences between Norway and Sweden may be due to the use of reminders on the fill-in forms used by practices to report to the registry and the availability of diabetes specialist nurses in GP practices in Sweden. In addition, national initiatives in the UK to improve care for people with diabetes may have led to increasing screening rates, that is, the National Service Framework for Diabetes.<sup>37</sup> In pediatric diabetes care in Norway, it has been shown that establishment of a nationwide system for benchmarking of quality indicators resulted in significant improvements in risk factor control and screening assessments.<sup>38</sup>

In the general population in Norway, the percentage of current smokers decreased from 24% in 2004 to 13% in 2014.<sup>39</sup> In contrast the prevalence of current smokers in ROSA 4 remained high (22.0%) and similar to reports from the American National Health and Nutrition Examination Survey (NHANES), where the prevalence remained unchanged at 22% between 1999–2002 and 2007–2010.<sup>16</sup> Corresponding percentages in Sweden and Scotland in 2014 were 15% and 18%.<sup>14 15</sup> A Swedish study found an excess mortality in patients with type 2 diabetes younger than 55 years, and 38% of these were current smokers.<sup>9</sup> Motivating patients with diabetes to stop smoking should be an important priority for GPs.

**Table 4** Vascular complications of patients with type 2 diabetes in general practice in Norway in 2014 (ROSA 4) compared with 2005 (ROSA 3)

Complications	Valid cases, 2014/2005 (%)	2014 (n=9464) Percentages		2005 (n=5463) Percentages		Change from 2005 to 2014 with 95% CI†
		Observed, with 95% CI†	Adjusted‡	Observed	Adjusted‡	
<b>Microvascular complications</b>						
Retinopathy§	60/60	12.3 (11.1 to 13.4)	12.2	14.6	14.8	-2.6 (-5.1 to -0.1)
Neuropathy¶	28/21	18.8 (15.8 to 21.8)	17.8	33.2	37.4	-19.6 (-25.5 to -13.7)**
Pathological monofilament††	26/19	10.6 (8.2 to 13.1)	10.0	21.4	25.0	-15.0 (-21.5 to -8.6)**
Foot ulcer	100/100	2.7 (2.1 to 3.2)	2.6	3.3	3.4	-0.8 (-1.7 to 0.2)
Lower limb amputation	100/100	0.6 (0.5 to 0.8)	0.6	0.4	0.5	+0.1 (-0.1 to 0.4)
<b>Nephropathy</b>						
Dialysis	100/100	0.2 (0.1 to 0.3)		NA		
Kidney transplantation	100/100	0.2 (0.1 to 0.3)		NA		
CKD stage (eGFR, mL/min)	93/NA					
45–59		11.2 (10.2 to 12.1)		NA		
30–44		4.4 (3.8 to 5.0)		NA		
15–29		1.5 (1.2 to 1.8)		NA		
<15		0.2 (0.1 to 0.3)		NA		
<b>Macrovascular complications</b>						
Coronary heart disease‡‡	100/100	22.0 (21.0 to 22.9)	22.7	25.7	24.3	-1.6 (-3.2 to 0.0)
Stroke§§	100/100	7.3 (6.6 to 7.9)	7.4	10.2	10.0	-2.6 (-3.8 to -1.3)**
PTA/arterial surgery	100/100	2.0 (1.6 to 2.3)		NA		

\*P≤0.01, \*\*P≤0.001.

†Based on data as registered, 95% CIs adjusted for clustering within GP practices.

‡Adjusted for sex, age, county and clustering within GP practices.

§Non-proliferative/proliferative retinopathy stated in case notes regardless of time. Macular edema excluded.

¶Pathological monofilament test or foot ulcer or lower limb amputation.

††Pathological monofilament test ≥1/8.

‡‡Coronary heart disease: myocardial infarction, angina, revascularization.

§§Stroke: ischemic attack, transient ischemic attacks excluded in 2014, included in 2005.

¶¶CKD, chronic kidney disease. eGFR, estimated glomerular filtration rate; GP, general practitioner; NA, not available; PTA, percutaneous transluminal angioplasty; ROSA 3, Rogaland-Oslo-Salten study; ROSA 4, Rogaland-Oslo-Salten-Akershus-Hordaland study.



### Medication, measurements and attained treatment targets

In accordance with national guidelines, the percentage of patients using metformin increased. The use of sulfonylureas decreased substantially (−12 percentage points). The same trends were seen in a recent publication from the USA.<sup>35</sup>

Risk factor control has improved during the last decade. The increase in achievement of HbA1c targets was similar to the observations between the periods 1999–2002 and 2007–2010 in NHANES (+8 percentage points).<sup>16</sup> Compared with recent cross-sectional studies or annual reports from diabetes registries of type 2 diabetes in general practice worldwide, the proportion of patients achieving HbA1c <7.0% (<53 mmol/mol) in ROSA 4 was 57% vs 47%–52%.<sup>15 16 18 19</sup> This confirms that glycemic control in Norwegian general practice is similar to other countries. We only found a slight improvement in mean HbA1c that was similar to findings in reports from the Swedish Diabetes Registry and NHANES.<sup>14 16</sup> The decrease in mean HbA1c was only 0.2 percentage points (1.6 mmol/mol) despite the fact that antihyperglycemic drug expenditures increased by 60%. The relatively small decline in mean HbA1c seen during the last decade may be due to the reduction of the use of insulin. It is possible that the GPs postpone insulin treatment, and start with the new expensive antihyperglycemic agents, which have less glucose-lowering effect than insulin. During recent years guidelines have emphasized the need for individual glycemic treatment targets for patients with long diabetes duration and comorbidities.<sup>27–29</sup> These targets are often less intensive than previously strict recommendations and may also explain the clinically insignificant change in mean HbA1c. Finally, mean HbA1c is now at such a low level that lower mean values are difficult to achieve in large study populations.

There was no significant decrease in BMI in 2014 compared with 2005 despite the introduction of weight-neutral and weight-reducing therapies. However, the proportion of patients on such therapies was relatively low in 2014 (Dipeptidyl peptidase 4 (DPP4) inhibitors 13.9%, Sodium-glucose co-transporter-2 (SGLT2) inhibitors, 3.4%, Glucagon-like peptide-1 (GLP1) analogs 2.6%).

The increased use of ACE/II inhibitors, calcium blockers and thiazides probably explains the improved blood pressure control. However, there is still a high proportion of untreated patients above intervention threshold and treated patients above blood pressure targets. In our present study 38.5% achieved a blood pressure ≤130/80 mm Hg (regardless of medication) in 2014. Findings from other countries span from 33.8% (Scotland) and 41.6% (Swedish Diabetes Registry), to 51.3% (NHANES).<sup>15 16 19</sup>

The improved control of dyslipidemia might be influenced by the introduction of LDL targets in national guidelines in 2009.<sup>31</sup> The proportion of patients on lipid-lowering therapy with cholesterol <4.5 mmol/L was similar in ROSA 4 and the Swedish Diabetes Registry

(62.0% vs 59.0%), while the Swedish had a higher proportion with LDL <2.5 mmol/L (42.3% vs 52.6%). The use of statins in ROSA 4 was inferior to Sweden (54.5% vs 63.7%). Only 28.5% of patients with a history of CVD attained LDL target ≤1.8 mmol/L, similar to results from NHANES (27.5%).<sup>16</sup> This indicates that more patients with diabetes should start lipid-lowering therapy in Norway and that GPs should maintain efforts to achieve the strict LDL target in high-risk persons with CVD.

### Vascular complications

There was no significant change in the prevalence of coronary heart disease during the last decade in our study populations. This is similar to the findings in two recent cross-sectional surveys from the USA.<sup>33 35</sup>

The prevalence of microvascular complications in our study is subject to uncertainty due to poor recording of screening among GPs in both surveys (~60% eye examination, ~30% albuminuria test and ~25% monofilament test in 2014). We found no significant change in retinopathy between ROSA 4 and ROSA 3, but the 12.3% prevalence of patients with retinopathy in 2014 is probably underestimated due to inconsistent reporting. The Swedish Adult Diabetes Register reports a prevalence of retinopathy of 29.6% in their annual 2014 report. Their findings are probably more representative of retinopathy among patients with type 2 diabetes in general practice in Scandinavia.<sup>14</sup> Fewer persons had neuropathy in ROSA 4 compared with ROSA 3, while more patients had a recorded monofilament test. The finding may be explained by selection bias if GPs in 2005 used monofilament test more frequently in patients suspected of having neuropathy. The prevalence of neuropathy in 2014 (18.8%) is in agreement with reports from the Swedish National Diabetes Register 2014 (21%), and both countries have ~2.7% with a history of foot ulcer. ROSA 4 and Scotland report similar percentages of lower limb amputation (0.6% and 0.7%, respectively). ROSA 4 and Scotland have the same proportion of patients with end-stage renal failure (0.6%).

### Strengths and weaknesses

This study is one of the largest representative cross-sectional studies of type 2 diabetes in general practice performed in recent years, originating from a high-income country with an apparently well-organized health-care system. Our study has some limitations. Screening procedures for microvascular complications are based on recorded data in the case notes. If GPs fail to record performed procedures, our results will overestimate the quality gaps. The level of albuminuria is not reported due to different measurement methods/units between GP practices, and frequent missing data. Finally, we excluded patients with main-follow up in specialist healthcare who probably had worse glycemic control; however, the absolute numbers were small and unlikely to influence the results (4.4% in 2014 vs 5.0% in 2005).

In summary, we found moderate improvements in blood pressure and lipid control during the last decade, which are similar to improvements reported from other countries. Improvements during the last decade are less striking than improvements reported in the previous decade. We demonstrated that there are still major gaps in the performance of recommended screening procedures to detect microvascular complications. Clinical performance in this area was considerably worse than other comparable countries. We also found a disturbingly high proportion of current smokers diverging from trends seen in the general Norwegian population. There is still considerable room for improvements of many aspects of diabetes care in general practice. Screening for microvascular complications must be improved. Risk factor control, especially the treatment of dyslipidemia, and the promotion of smoking cessation require attention. We suggest compulsory reporting to a national diabetes register and feedback to GPs as a means of continually evaluating diabetes control and promoting further improvements in diabetes care in Norway. A national screening program for diabetes retinopathy should also be considered.

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**Contributors** ÅB quality-checked, analyzed the data and performed the statistical analyses, and drafted, reviewed and edited the manuscript. JGC, AKJ conceived the study protocol and analysis plan, applied to the Regional Ethics Committee, invited GPs and GP practices, contributed to the discussion, and reviewed and edited the manuscript. Ssa, GT, TC, ATT, BG, TJB, KFL, TVM conceived the study protocol and analysis plan, invited GPs and GP practices, contributed to the discussion, and reviewed and edited the manuscript. ID supervised the statistical analyses, contributed to the discussion, and reviewed and edited the manuscript. ERO conceived the study protocol, collected the data, contributed to the discussion and reviewed the manuscript. SSK, SC contributed to the discussion, and reviewed and edited the manuscript. ÅB is the guarantor of this work, and as such had full access to all the data in the study and takes responsibility for the integrity of the data and the accuracy of the data analyses.

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## Type 2 diabetes in general practice in Norway 2005 –2014: moderate improvements in risk factor control but still major gaps in complication screening

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